### **House of Representatives**



General Assembly

File No. 727

January Session, 2013

Substitute House Bill No. 6653

House of Representatives, May 6, 2013

The Committee on Planning and Development reported through REP. ROJAS of the 9th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

# AN ACT CONCERNING DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION REGULATORY STREAMLINING TO ASSIST MUNICIPALITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (a) of section 22a-6g of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective
- 3 October 1, 2013):
- 4 (a) Any person who submits an application to the Commissioner of
- 5 Energy and Environmental Protection for any permit or other license
- 6 pursuant to section 22a-32, 22a-39, as amended by this act, 22a-174,
- 7 22a-208a, 22a-342, 22a-361, <u>as amended by this act,</u> 22a-368, 22a-403, <u>as</u>
- 8 <u>amended by this act, or 22a-430, as amended by this act,</u> subsection (b)
- 9 or (c) of section 22a-449, section 22a-454 or Section 401 of the federal
- 10 Water Pollution Control Act (33 USC 466 et seq.), except an application
- 11 for authorization under a general permit shall: (1) [Include with such
- 12 application a signed statement certifying that the applicant will

publish notice of such application on a form supplied by the commissioner in accordance with this section; (2) publish Publish notice of such application in a newspaper of general circulation in the affected area; [(3) send the commissioner a certified copy of such notice as it appeared in the newspaper; and (4)] (2) notify the chief elected official of the municipality in which the regulated activity is proposed; and (3) include with such application a copy of such notice as it appeared in the newspaper and a signed statement certifying that the applicant notified the chief elected official of the municipality in which such regulated activity is proposed. Such notices shall include: (A) The name and mailing address of the applicant and the address of the location at which the proposed activity will take place; (B) the application number, if available; (C) the type of permit sought, including a reference to the applicable statute or regulation; (D) a description of the activity for which a permit is sought; (E) a description of the location of the proposed activity and any natural resources affected thereby; (F) the name, address and telephone number of any agent of the applicant from whom interested persons may obtain copies of the application; and (G) a statement that the application is available for inspection at the office of the Department of Energy and Environmental Protection. The commissioner shall not process an application until the applicant has submitted to the commissioner a copy of the notice and the signed statement required by this section. The provisions of this section shall not apply to discharges exempted from the notice requirement by the commissioner pursuant to subsection (b) of section 22a-430, as amended by this act, to hazardous waste transporter permits issued pursuant to section 22a-454 or to special waste authorizations issued pursuant to section 22a-209 and regulations adopted thereunder.

- Sec. 2. Subsections (a) and (b) of section 22a-30 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
  - (a) The commissioner or his authorized representative shall have the right to enter upon any public or private property at reasonable times

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to carry out the provisions of sections 22a-28 to 22a-35, inclusive. [The commissioner may make an inventory of all tidal wetlands within the state. The boundaries of such wetlands shall be shown on suitable reproductions or aerial photographs to a scale of one inch equals two hundred feet with such accuracy that they will represent a class D survey. Such lines shall generally define the areas that are at or below an elevation of one foot above local extreme high water. Such maps shall be prepared to cover entire subdivisions of the state as determined by the commissioner. Upon completion of the tidal wetlands boundary maps for each subdivision, the commissioner shall hold a public hearing. The commissioner shall give notice of such hearing to each owner of record of all lands designated as such wetland as shown on such maps by certified mail, return receipt requested, not less than thirty days prior to the date set for such hearing. The commissioner shall also cause notice of such hearing to be published at least once not more than thirty days and not fewer than ten days before the date set for such hearing in a newspaper or newspapers having a general circulation in the town or towns where such wetlands are located. After considering the testimony given at such hearing and any other facts which may be deemed pertinent and after considering the rights of affected property owners and the purposes of sections 22a-28 to 22a-35, inclusive, the commissioner shall establish by order the bounds of each of such wetlands. A copy of the order, together with a copy of the map depicting such boundary lines, shall be filed in the town clerk's office of all towns affected. The commissioner shall give notice of such order to each owner of record of all lands designated as such wetlands by mailing a copy of such order to such owner by certified mail, return receipt requested. The commissioner shall also cause a copy of such order to be published in a newspaper or newspapers having a general circulation in the town or towns where such wetlands are located. Any person aggrieved by such order may appeal therefrom in accordance with the provisions of section 4-183, except venue for such appeal shall be in the judicial district of New Britain.]

(b) [The commissioner may periodically inspect the wetlands of the

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82 state to determine the necessity for revision or correction of such tidal 83 wetlands boundary maps. If the commissioner finds that wetland areas 84 have been omitted from such maps or uplands have been included within designated wetland boundaries or finds that the natural 85 86 processes of accretion, reliction, subsidence and erosion have rendered 87 such maps inaccurate he may revise such wetland boundary maps in 88 accordance with the provisions of subsection (a) of this section. 89 Notwithstanding the provisions of subsection (a) and this subsection, 90 any] Any regulated activities conducted upon any wetlands, whether 91 or not such wetlands have been mapped, shall be subject to the 92 provisions of sections 22a-32 to 22a-35, inclusive.

- 93 Sec. 3. Subsection (k) of section 22a-39 of the general statutes is 94 repealed and the following is substituted in lieu thereof (*Effective* 95 October 1, 2013):
  - (k) Conduct a public hearing no sooner than thirty days and not later than sixty days following the receipt by said commissioner of any inland wetlands application, provided whenever the commissioner determines that the regulated activity for which a permit is sought is not likely to have a significant impact on the wetland or watercourse, he may waive the requirement for public hearing after (1) publishing notice, in a newspaper having general circulation in each town wherever the proposed work or any part thereof is located, of his intent to waive said requirement, and (2) mailing or providing by electronic means notice of such intent to the chief administrative officer in the town or towns where the proposed work, or any part thereof, is located, and the chairman of the conservation commission and inland wetlands agency of each such town or towns, except that the commissioner shall hold a hearing on such application upon receipt, [within] not later than thirty days after such notice has been published, sent or mailed, of a petition signed by at least twenty-five persons requesting such a hearing. The commissioner shall [(1)] (A) publish notice of such hearing at least once not more than thirty days and not fewer than ten days before the date set for the hearing in a newspaper having a general circulation in each town where the

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proposed work, or any part thereof, is located, and [(2)] (B) mail or

- 117 <u>provide by electronic means</u> notice of such hearing to the chief
- administrative officer in the town or towns where the proposed work,
- or any part thereof, is located, and the chairman of the conservation
- 120 commission and inland wetlands agency of each such town or towns.
- 121 All applications and maps and documents relating thereto shall be
- open for public inspection at the office of the commissioner. The
- 123 commissioner shall state upon his records his findings and reasons for
- the action taken;
- Sec. 4. Subsection (d) of section 22a-45a of the general statutes is
- 126 repealed and the following is substituted in lieu thereof (Effective
- 127 *October* 1, 2013):
- (d) Any general permit issued under this section [shall] <u>may</u> require
- 129 that any state agency, department or instrumentality other than a
- regional or local board of education, intending to conduct an activity
- 131 covered by such general permit [shall, at least sixty days before
- initiating such activity,] give written notice of such intention to the
- inland wetlands agency, zoning commission, planning commission or
- 134 combined planning and zoning commission and conservation
- commission of any municipality which will or may be affected by such
- activity and to the department which shall make such notices available
- to the public. The general permit shall specify the information which
- 138 [must] shall be contained in the notice. [An inland wetlands agency,
- 139 planning and zoning commission, conservation commission or any
- person may submit written comments to the commissioner concerning
- such activity not later than twenty-five days prior to the date that the
- activity is proposed to begin.]
- Sec. 5. Subsection (d) of section 22a-354m of the general statutes is
- 144 repealed and the following is substituted in lieu thereof (Effective
- 145 October 1, 2013):
- (d) [On or before July 1, 1999, the] <u>The</u> Commissioner of Energy and
- 147 Environmental Protection, in consultation with the Commissioner of
- 148 Agriculture, the United States Soil Conservation Service, the

Cooperative Extension Service at The University of Connecticut and the Council for Soil and Water Conservation [, shall] may publish notice of intent to adopt regulations in accordance with chapter 54 for farm resources management plans. Such regulations [shall] may include, but not be limited to, a priority system and procedures for determining if a farm management plan is required and the priority that is assigned to the preparation of such a plan, best management practices, restrictions and prohibitions for manure management, storage and handling of pesticides, reduced use of pesticides through pest management practices, integrated pest management, fertilizer management and underground and above-ground storage tanks and criteria and procedures for submission and review of farm resources management plans and amendments of such plans. In adopting such best management practices, restrictions and prohibitions, commissioner shall consider existing state and federal guidelines or regulations affecting aquifers and agricultural resources management.

Sec. 6. Subsection (b) of section 22a-361 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):

(b) The commissioner, at least thirty days before approving or denying an application for a permit, shall provide or require the applicant to provide notice by certified mail, return receipt requested, or by electronic means to the applicant, to the Commissioner of Transportation, the Attorney General and the Commissioner of Agriculture and to the chief executive officer, the chairmen of the planning, zoning, harbor management and shellfish commissions of each town in which such structure, fill, obstruction, encroachment or dredging is to be located or work to be performed, and to the owner of each franchised oyster ground and the lessee of each leased oyster ground within which such work is to be performed and shall publish such notice once in a newspaper having a substantial circulation in the area affected. Such notice shall contain (1) the name of the applicant; (2) the location and nature of the proposed activities; (3) the tentative decision regarding the application; and (4) any additional information

the commissioner deems necessary. There shall be a comment period following the public notice during which interested persons may submit written comments. The commissioner may hold a public hearing prior to approving or denying an application if, in the commissioner's discretion, the public interest will best be served by holding such hearing. The commissioner shall hold a public hearing if the commissioner receives: (A) A written request for such public hearing from the applicant, or (B) a petition, signed by twenty-five or more persons requesting such public hearing on an application. [that will: (i) Significantly impact any shellfish area, as determined by the director of the Bureau of Aquaculture at the Department of Agriculture, (ii) have interstate ramifications, or (iii) involve any project that requires a certificate issued pursuant to section 16-50k or approval by the Federal Energy Regulatory Commission.] Following such notice and comment period and public hearing, if applicable, the commissioner may, in whole or in part, approve, modify and approve or deny the application. The commissioner shall provide to the applicant and the persons set forth above, by certified mail, return receipt requested, or by electronic means, notice of the commissioner's decision. If the commissioner requires the applicant to provide the notice specified in this subsection, the applicant shall certify to the commissioner, not later than twenty days after providing such notice, that such notice has been provided in accordance with this subsection. Any person who is aggrieved by the commissioner's final decision on such application may appeal such decision to the Superior Court in accordance with section 4-183.

Sec. 7. Subsections (c) and (d) of section 22a-371 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):

(c) If the commissioner finds that an application is complete, he shall notify the applicant by <u>electronic means or</u> certified mail, return receipt requested. The commissioner shall also notify the applicant of the time, date and location of any public hearing to be held on the application.

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(d) Upon notifying the applicant in accordance with subsection (c) of this section that the application is complete, the commissioner shall immediately provide, by electronic means, notice of the application and a concise description of the proposed diversion to the Governor, the Attorney General, the speaker of the House of Representatives, the president pro tempore of the Senate, the Secretary of the Office of Policy and Management, the Commissioners of Public Health and Economic and Community Development, the chairperson of the Public Utilities Regulatory Authority, the chief executive officer and chairmen of the conservation commission and wetlands agency of the municipality or municipalities in which the proposed diversion will take place or have effect, and any person who has requested notice of such activities.

- Sec. 8. Subsection (a) of section 22a-403 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
  - (a) Before any person constructs, alters, rebuilds, substantially repairs, adds to, replaces or removes any such structure, such person shall apply to the commissioner for a permit to undertake such work. The application for such permit shall be in triplicate, the original of which, with necessary drawings, plans, specifications and other data, shall be submitted to the commissioner, in the form and to the extent required by him. If the commissioner finds that an application is complete, he shall (1) notify the applicant by electronic means or certified mail, return receipt requested, of his intent to grant a permit with or without terms and conditions or to deny a permit for such work, and (2) publish notice of such intention in a newspaper having a general circulation in the area in which the proposed work will take place or have effect. The commissioner shall mail or provide by electronic means notice of such intent to the chief executive officer, the inland wetland agency, and the planning, zoning and conservation commissions of each town in which the work will take place or have effect. The commissioner may hold a hearing prior to approving or denying any application if, in his discretion, the public interest will be

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best served thereby, and he shall hold a hearing if, within thirty days

- 252 after such notice has been published, he receives a petition requesting
- such a hearing signed by at least twenty-five persons. Notice of such
- 254 hearing shall be published at least thirty days before the hearing in a
- 255 newspaper having a general circulation in the area in which the work
- 256 will take place or have effect.
- Sec. 9. Subsection (j) of section 22a-430 of the general statutes is
- 258 repealed and the following is substituted in lieu thereof (Effective
- 259 October 1, 2013):
- 260 (j) (1) The commissioner may exempt persons who or municipalities
- 261 which apply for permits for the following discharges from the
- 262 requirement to submit plans and specifications under subsection (b) of
- 263 this section:
- 264 (A) A discharge from a new treatment or disposal system which
- 265 system is substantially the same as a system that the applicant is
- operating in compliance with a permit for said system issued by the
- 267 commissioner;
- 268 (B) The discharge is described in a general permit issued by the
- 269 commissioner pursuant to section 22a-430b;
- 270 (C) The discharge is from a system, the purpose of which, as
- determined by the commissioner, is not to treat any toxic or hazardous
- 272 substances; or
- (D) The discharge is exempt from public notice under subsection (b)
- of this section and regulations adopted thereunder.
- 275 (2) The commissioner shall adopt regulations not later than [June 30,
- 276 2011 February 1, 2015, in accordance with the provisions of chapter 54,
- 277 to establish other categories of discharges which may be exempted
- 278 from the requirement to submit plans and specifications under
- subsection (b) of this section. Such regulations may include, but not be
- 280 limited to, the following: (A) Minimum standards for the design and
- 281 operation of treatment systems for such discharges; and (B)

requirements for submission of information concerning such discharges.

- Sec. 10. Subsections (e) and (f) of section 22a-461 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- [(e) The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to require the registration of sewage system additives.]
- [(f)] (e) Any person who violates any provision of this section may be fined not less than one hundred dollars or more than three hundred dollars for the first offense, and not less than three hundred dollars or more than five hundred dollars for the second and each subsequent offense. A separate and distinct offense shall be construed to be committed each day on which such person shall continue or permit any such violation.
- Sec. 11. Section 22a-434 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
  - When the commissioner issues a final order to any person to correct potential sources of pollution or to abate pollution, the commissioner shall cause a certified copy thereof to be filed on the land records in the town wherein the land is located, and such order shall constitute a notice to the owner's heirs, successors and assigns. When the order [has been fully] is complied with or revoked, the commissioner shall issue a certificate showing such compliance or revocation, which certificate the commissioner shall cause to be recorded on the land records in the town wherein the order was previously recorded. A certified copy of the certificate shall be sent to the owner of the land at such owner's last-known post office address.
- Sec. 12. Section 22a-449m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- 312 [(a)] Any remediation of contaminated soil or groundwater the cost

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of which is to be paid out of the program established under subsection (a) of section 22a-449c shall be performed by or under the direct onsite supervision of a registered contractor, as defined in sections 22a-449l and 22a-449n, and shall be performed in accordance with regulations adopted by the commissioner pursuant to section 22a-133k that establish direct exposure criteria for soil, pollutant mobility criteria for soil and groundwater protection criteria for GA and GAA areas. If the replacement of any such residential underground heating oil storage tank system performed pursuant to the provisions of this section involves installation of an underground petroleum storage tank, such tank shall conform to any standards which apply to new underground petroleum storage tanks.

- [(b) The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, setting forth the standards and criteria for residential underground heating oil storage tank systems which may include, but not be limited to, (1) standards for criteria for the design, installation, operation, maintenance and monitoring of such facilities, (2) the life expectancy after which such systems must be removed and replaced, and (3) standards and procedures for the granting of a waiver for the installation of a new residential underground heating oil storage tank system or the replacement of an existing system. The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, regarding the removal of all pipes connected to both above ground and underground residential heating oil storage tank systems, when a storage tank is removed, regardless of the storage tank's capacity.]
- Sec. 13. Subsection (d) of section 22a-361 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 341 October 1, 2013):
  - (d) (1) The Commissioner of Energy and Environmental Protection may issue a general permit for any [minor] activity regulated under sections 22a-28 to 22a-35, inclusive, or sections 22a-359 to 22a-363f, inclusive, if the commissioner determines that such activity would (A)

cause minimal environmental effects when conducted separately, (B) cause only minimal cumulative environmental effects, (C) not be inconsistent with the considerations and the public policy set forth in sections 22a-28 to 22a-35, inclusive, and section 22a-359, as applicable, (D) be consistent with the policies of the Coastal Management Act, and (E) constitute an acceptable encroachment into public lands and waters. Such activities may include routine minor maintenance and routine minor repair of existing structures, fill, obstructions, encroachments or excavations; substantial maintenance consisting of rebuilding, reconstructing or reestablishing to a preexisting condition and dimension any structure, fill, obstruction, encroachment or excavation; maintenance dredging of areas which have been dredged and continuously maintained as serviceable; activities allowed pursuant to a perimeter permit; the removal of structures, derelict vessels, debris, rubbish or similar discarded material or unauthorized fill material; minor alterations or amendments to authorized activities consistent with the authorization for such activities; activities which have been required or allowed by an order of the commissioner; open water marsh management by or under the supervision of the Department of Public Health or the Department of Energy and Environmental Protection; conservation activities of or under the supervision or direction of the Department of Energy and Environmental Protection; construction of individual residential docks which do not create littoral or riparian conflicts, navigational interference, or adverse impacts to coastal resources, as defined in section 22a-93, which are not located in tidal wetlands, as defined in section 22a-29, and which extend no further than forty feet waterward of mean high water or to a depth of minus four feet mean low water, whichever point is more landward; installation of scientific measuring or monitoring devices; survey activities including excavation of test pits and core sampling and driving of test pilings; construction of utility lines; aquacultural activities; and installation and removal of small seasonal structures including floats and moorings. Any person conducting an activity for which a general permit has been issued shall not be required to obtain an individual permit or certificate under any

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other provision of sections 22a-28 to 22a-35, inclusive, or sections 22a-359 to 22a-363f, inclusive, for that activity except as provided in subdivision (3) of this subsection. A general permit shall clearly define the activity covered thereby and may include such conditions and requirements as the commissioner deems appropriate, including, but not limited to, construction timing, methodologies and durations, resource protection practices, management practices, and verification and reporting requirements. The general permit may require any person proposing to conduct any activity under the general permit to register such activity, including obtaining approval from the commissioner, before the general permit becomes effective as to such activity. Registrations and applications for approval under the general permit shall be submitted on forms prescribed by the commissioner. Any approval by the commissioner under a general permit may include conditions specific to the proposed activity to ensure consistency with the requirements for issuance of the general permit. The commissioner shall prepare, and annually amend, a list of holders of general permits under this section, which list shall be made available to the public.]

(2) Notwithstanding any other procedures specified in sections 22a-28 to 22a-35, inclusive, and sections 22a-359 to 22a-363f, inclusive, any regulations adopted thereunder, and chapter 54, the commissioner may issue a general permit in accordance with the following procedures: (A) The commissioner shall publish in a newspaper having a substantial circulation in the affected area or areas notice of intent to issue a general permit; (B) the commissioner shall allow a comment period of thirty days following publication of such notice during which interested persons may submit written comments concerning the permit to the commissioner and the commissioner shall hold a public hearing if, within said comment period, he receives a petition signed by at least twenty-five persons; (C) the commissioner may not issue the general permit until after the comment period; (D) the commissioner shall publish notice of any permit issued in a newspaper having substantial circulation in the affected area or areas; and (E) summary suspension may be ordered in accordance with

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subsection (c) of section 4-182. Any person may request that the commissioner issue, modify or revoke a general permit in accordance with this subsection.

- (3) Subsequent to the issuance of a general permit, the commissioner may require any person whose activity is or may be covered by the general permit to apply for and obtain an individual permit or certificate under the provisions of sections 22a-28 to 22a-35, inclusive, or sections 22a-359 to 22a-363f, inclusive, for all or any portion of the activities covered by the general permit, if the commissioner determines that an individual permit is necessary to assure consistency with purposes and policies of such sections, and the Coastal Management Act. The commissioner may require an individual permit under this subdivision in cases including, but not limited to, the following: (A) The permittee is not in compliance with the conditions of the general permit; (B) an individual permit or certificate is appropriate because of circumstances specific to the site; (C) circumstances have changed since the time the general permit was issued so that the permitted activity is no longer acceptable under the general permit; or (D) a change has occurred in relevant law. The commissioner may require an individual permit or certificate under this section only if the affected person has been notified in writing that an individual permit or certificate is required. The notice shall include a brief statement of the reasons for the decision.
- 439 (4) The commissioner may adopt regulations, in accordance with the provisions of chapter 54, to carry out the purposes of this section.
- Sec. 14. Subsection (a) of section 22a-378a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 443 October 1, 2013):
  - (a) The Commissioner of Energy and Environmental Protection may issue a general permit for any [minor] activity regulated under sections 22a-365 to 22a-378, inclusive, except for any activity covered by an individual permit, if the commissioner determines that such activity would cause minimal environmental effects when conducted

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separately and would cause only minimal cumulative environmental effects, and will have no adverse effect on existing or potential uses of water for potable water supplies, hydropower, flood management, water-based recreation, industry or waste assimilation. Such activities may include diversions which were eligible for registration under subsection (a) of section 22a-368 but were not registered; backup wells, provided such wells are not used to increase the quantity of water diverted from a well-field permitted or registered under [said] section 22a-368; transferring water from one distribution system or service area to another distribution system or service area or the installation of the capacity to transfer such water in anticipation of a water supply emergency for public water supply; and collection and discharge of runoff, including stormwater runoff and skimming of flood flows, from a watershed area less than equal to one square mile. On or before April 1, 1995, the commissioner shall issue a general permit for public water systems, as defined in section 25-33d, in accordance with this section and the regulations adopted pursuant to sections 22a-365 to 22a-378, inclusive, for diversions maintained by any entity which is acquired by such systems which diversions were eligible for registration under subsection (a) of section 22a-368 but were not registered and for backup wells provided such wells are not used to increase the quantity of water diverted from a well-field permitted or registered under [said] section 22a-368. Any person or municipality conducting an activity for which a general permit has been issued shall not be required to obtain an individual permit under any other provision of [said] sections 22a-365 to 22a-378, inclusive, except as provided in subsection (c) of this section. A general permit shall clearly define the activity covered thereby and may include such conditions and requirements as the commissioner deems appropriate, including but not limited to, management practices and verification and reporting requirements. The general permit may require any person or municipality conducting any activity under the general permit to report, on a form prescribed by the commissioner, such activity to the commissioner before it shall be covered by the general permit. [The commissioner shall prepare, and shall annually amend, a list of

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holders of general permits under this section, which list shall be made available to the public.]

- Sec. 15. Subsection (e) of section 22a-361 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- 489 (e) No person, firm or corporation, public, municipal or private, 490 who removes sand, gravel or other material lying waterward of the 491 mean high water mark of the tidal, coastal or navigable waters of the 492 state pursuant to a permit issued under this section on or after October 493 1, 1996, shall make any beneficial or commercial use of such sand, 494 gravel or other material except upon payment to the state of a fee. [of 495 four dollars per cubic yard of such sand, gravel and other materials.] 496 Such payment shall be made at times and under conditions specified 497 by the commissioner in such permit, provided the commissioner may 498 waive such payment for the beneficial or commercial use of sand, 499 gravel, or other material that such person, firm or corporation 500 decontaminates or processes to meet applicable environmental 501 standards for reuse. No fee shall be assessed for (1) the performance of 502 such activities on land which is not owned by the state, (2) the use of 503 sand, gravel or other materials for beach restoration projects, or (3) 504 ultimate disposal of such sand, gravel or other materials which does 505 not result in an economic benefit to any person. For the purposes of 506 this section, "beneficial or commercial use" includes, but is not limited 507 to, sale or use of sand, gravel or other materials for construction, 508 aggregate, fill or landscaping. The commissioner may adopt 509 regulations, in accordance with the provisions of chapter 54, 510 establishing the amount of the fee required pursuant to this subsection. Such fee shall be four dollars per cubic yard of such sand, gravel and 511 512 other material until such time as the commissioner adopts such 513 regulations.
- Sec. 16. Section 22a-2d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- 516 (a) There is established a Department of Energy and Environmental

517 Protection, which shall have jurisdiction relating to the preservation 518 and protection of the air, water and other natural resources of the state, energy and policy planning and regulation and advancement of 519 520 telecommunications and related technology. For the purposes of 521 energy policy and regulation, the department shall have the following 522 goals: (1) Reducing rates and decreasing costs for Connecticut's 523 ratepayers, (2) ensuring the reliability and safety of our state's energy 524 supply, (3) increasing the use of clean energy and technologies that 525 support clean energy, and (4) developing the state's energy-related 526 economy. For the purpose of environmental protection and regulation, 527 the department shall have the following goals: (A) Conserving, 528 improving and protecting the natural resources and environment of 529 the state, and (B) preserving the natural environment while fostering 530 sustainable development. The Public Utilities Regulatory Authority 531 within the department shall be responsible for all matters of rate 532 regulation for public utilities and regulated entities under title 16 and 533 shall promote policies that will lead to just and reasonable utility rates. 534 The department head shall be the Commissioner of Energy and 535 Environmental Protection who shall be appointed by the Governor in 536 accordance with the provisions of sections 4-5 to 4-8, inclusive, with 537 the powers and duties therein prescribed. The Department of Energy 538 and Environmental Protection shall establish bureaus, one of which 539 shall be designated an energy bureau.

- (b) The Department of Energy and Environmental Protection shall constitute a successor department to the Department of Environmental Protection and the Department of Public Utility Control in accordance with the provisions of sections 4-38d, 4-38e and 4-39.
- (c) Wherever the words "Commissioner of Environmental Protection" are used or referred to in the following sections of the general statutes, the words "Commissioner of Energy and Environmental Protection" shall be substituted in lieu thereof: 3-7, 3-100, 4-5, 4-168, 4a-57, 4a-67d, 4b-15a, 4b-21, 5-238a, 7-121d, 7-131, 7-131a, 7-131d, 7-131d, 7-131e, 7-131f, 7-131g, 7-131i, 7-131l, 7-131u, 7-136h, 7-137c, 7-147, 7-151a, 7-151b, 7-245, 7-246, as amended by this act,

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551 7-246f, 7-247, 7-249a, 7-323o, 7-374, 7-487, 8-336f, 10-231b, 10-231c, 10-231d, 10-231g, 10-382, 10-388, 10-389, 10-391, 12-81, 12-81r, 12-107d, 12-552 553 217mm, 12-263m, 12-407, 12-412, 13a-80i, 13a-94, 13a-142a, 13a-142b, 554 13a-142e, 13a-175i, 13b-11a, 13b-38x, 13b-51, 13b-56, 13b-57, 13b-329, 555 14-21e, 14-21i, 14-21s, 14-65a, 14-67l, 14-80a, 14-100b, 14-164c, 14-164h, 556 14-164i, 14-164k, 14-164o, 15-11a, 15-121, 15-125, 15-127, 15-130, 15-557 133a, 15-133c, 15-140a, 15-140c, 15-140d, 15-140e, 15-140f, 15-140j, 15-558 140o, 15-140u, 15-140v, 15-141, 15-142, 15-143, 15-144, 15-145, 15-149a, 559 15-149b, 15-150a, 15-151, 15-154, 15-154a, 15-155, 15-155d, 15-156, 15-560 174, 16-2, 16-11a, 16-19e, 16-19g, 16-50c, 16-50d, 16-50j, 16-261a, 16a-3, 561 16a-21a, 16a-27, 16a-35h, 16a-38k, 16a-103, 16a-106, 19a-35a, 19a-47, 562 19a-102a, 19a-330, 19a-341, 21-84b, 22-6c, 22-11h, 22-26cc, 22-81a, 22-563 91c, 22-350a, 22-358, 22a-1g, 22a-2a, 22a-5b, 22a-5c, 22a-6a, 22a-6a, 22a-6b, 22a-6e, 22a-6f, 22a-6g, as amended by this act, 22a-6h, as amended 564 565 by this act, 22a-6i, 22a-6i, 22a-6k, 22a-6h, 22a-6m, 22a-6n, 22a-6p, 22a-6s, 566 22a-6u, 22a-6v, 22a-6w, 22a-6y, 22a-6z, 22a-6aa, 22a-6bb, 22a-6cc, 22a-567 7a, 22a-7b, 22a-8a, 22a-10, 22a-13, 22a-16a, 22a-21, 22a-21b, 22a-21c, 568 22a-21d, 22a-21h, 22a-21j, 22a-22, 22a-25, 22a-26, 22a-27, 22a-27f, 22a-569 27l, 22a-27p, 22a-27r, 22a-27s, 22a-27t, 22a-27u, 22a-27v, 22a-27w, 22a-570 29, 22a-35a, 22a-38, 22a-42a, 22a-44, 22a-45a, as amended by this act, 571 22a-45b, 22a-45c, 22a-45d, 22a-47, 22a-54, 22a-54a, 22a-56a, 22a-66a, 572 22a-66c, 22a-66j, 22a-66k, 22a-66l, 22a-66y, 22a-66z, 22a-68, 22a-93, 22a-573 106a, 22a-109, 22a-113n, 22a-113t, 22a-114, 22a-115, 22a-118, 22a-122, 574 22a-133a, 22a-133b, 22a-133k, 22a-133l, 22a-133m, 22a-133n, 22a-133u, 575 22a-133v, 22a-133w, 22a-133z, 22a-133aa, 22a-133bb, 22a-576 133ee, 22a-134, 22a-134e, 22a-134f, 22a-134g, 22a-134h, 22a-134i, 22a-577 134k, 22a-134l, 22a-134m, 22a-134n, 22a-134p, 22a-134s, 22a-135, 22a-578 136, 22a-137, 22a-148, 22a-149, 22a-150, 22a-151, 22a-153, 22a-154, 22a-579 155, 22a-156, 22a-158, 22a-160, 22a-162, 22a-170, 22a-171, 22a-173, 22a-580 174c, 22a-174d, 22a-174e, 22a-174f, 22a-174g, 22a-174h, 22a-174i, 22a-581 174j, 22a-174k, [22a-174l, 22a-174m,] 22a-180, 22a-182a, 22a-183, 22a-582 186, 22a-188, 22a-188a, 22a-191, 22a-191a, 22a-192, 22a-193, 22a-194a, 583 22a-194c, 22a-194f, 22a-198, 22a-199, 22a-200, 22a-200a, 22a-200b, 22a-584 200c, [22a-201a, 22a-201b,] 22a-207, 22a-208a, 22a-208b, 22a-208d, 22a-585 208e, 22a-208f, 22a-208g, 22a-208h, 22a-208j, 22a-208o, 22a-208p, 22a-

208q, 22a-208v, 22a-208w, 22a-208x, 22a-208y, 22a-208aa, 22a-208bb, 586 22a-209a, 22a-209b, 22a-209d, 22a-209f, 22a-209g, 22a-209h, 22a-209i, 587 588 [22a-213a,] 22a-214, 22a-219b, 22a-219c, 22a-219e, 22a-220, 22a-220a, 589 22a-220d, 22a-222, 22a-223, 22a-225, 22a-227, 22a-228, 22a-230, 22a-231, 590 22a-233a, 22a-235, 22a-235a, 22a-237, 22a-238, as amended by this act, 22a-239, [22a-240,] 22a-240a, 22a-241, 22a-241a, 22a-241b, 22a-241g, 22a-591 592 241h, 22a-241j, 22a-245, 22a-245a, 22a-245b, 22a-245d, 22a-248, 22a-250, 593 22a-250a, 22a-250b, 22a-250c, 22a-252, 22a-255b, [22a-255c,] 22a-255d, 22a-255f, 22a-256h, 22a-256b, 22a-256c, 22a-256i, 22a-256m, 22a-256o, 594 595 22a-256q, 22a-256r, 22a-256v, 22a-256y, 22a-256aa, 22a-260, 22a-264, 596 22a-285a, 22a-285d, 22a-285e, 22a-285g, 22a-285h, 22a-285j, 597 22a-295, 22a-300, 22a-308, 22a-309, 22a-314, 22a-315, 22a-316, 22a-317, 598 22a-318, 22a-319, 22a-320, 22a-321, 22a-322, 22a-324, 22a-326, 22a-328, 599 22a-336, 22a-337, 22a-339a, 22a-339b, 22a-339c, 22a-339d, 22a-339f, 22a-600 339g, 22a-339h, 22a-342a, 22a-349, 22a-349a, 22a-351, 22a-352, 22a-354b, 601 22a-354c, 22a-354d, 22a-354e, 22a-354f, 22a-354h, 22a-354i, 22a-354i, 602 22a-354k, 22a-354l, 22a-354p, 22a-354q, 22a-354t, 22a-354u, 22a-354v, 603 22a-354w, 22a-354x, 22a-354z, 22a-354aa, 22a-354bb, 22a-354cc, 22a-355, 604 22a-357, 22a-359, 22a-361, as amended by this act, 22a-361a, 22a-363b, 605 22a-364, 22a-367, 22a-368a, 22a-378a, as amended by this act, 22a-381, 606 22a-401, 22a-402, 22a-406, 22a-409, 22a-416, 22a-423, 22a-426, 22a-430b, 607 22a-430c, 22a-434a, 22a-439, 22a-439a, 22a-444, 22a-445, 22a-449, 22a-608 449e, 22a-449f, 22a-449g, 22a-449h, 22a-449i, 22a-449j, 22a-449k, 22a-609 449l, 22a-449n, 22a-449p, 22a-449q, 22a-450a, 22a-452a, 22a-452e, 22a-610 453a, 22a-454c, 22a-457a, 22a-457b, 22a-458, 22a-459, 22a-461, as 611 amended by this act, 22a-462, 22a-463, 22a-471, 22a-472, 22a-474, 22a-612 475, 22a-482, 22a-485, 22a-497, 22a-500, 22a-501, 22a-517, 22a-521, 22a-613 522, 22a-523, 22a-524, 22a-525, 22a-526, 22a-527, 22a-601, 22a-602, 22a-614 605, 22a-613, 22a-616, 22a-626, 22a-627, 22a-629, 22a-630, 22a-634, 22a-615 637, 22a-638, 22a-902, 23-4, 23-5, 23-5b, 23-6, 23-7, 23-8, 23-8b, 23-9a, 23-616 9b, 23-10, 23-10b, 23-10c, 23-10e, 23-10i, 23-11, 23-12, 23-13, 23-14, 23-15a, 23-15b, 23-16, 23-16a, 23-17, 23-18, 23-20, 23-21, 23-22, 23-23, 23-24, 617 618 23-24a, 23-25, 23-26b, 23-26c, 23-26d, 23-26f, 23-26g, 23-30, 23-31, 23-32, 619 23-32a, 23-33, 23-37a, 23-37b, 23-41, 23-61a, 23-61b, 23-61f, 23-65, 23-65f, 620 23-65g, 23-65h, 23-65i, 23-65j, 23-65l, 23-65m, 23-65n, 23-65o, 23-65p, 23-

621 65q, 23-73, 23-75, 23-77, 23-101, 23-102, 24-2, 25-33e, 25-33k, 25-33m, 25-

- 622 33o, 25-34, 25-68b, 25-68i, 25-68k, 25-68l, 25-68m, 25-68n, 25-71, 25-72,
- 623 25-74, 25-76, 25-80, 25-83a, 25-94, 25-95, 25-97, 25-102a, 25-102d, 25-
- 624 102e, 25-102f, 25-102t, 25-102ii, 25-102qq, 25-102xx, 25-109e, 25-109q,
- 625 25-131, 25-139, 25-155, 25-157, 25-178, 25-199, 25-199a, 25-201, 25-231,
- 626 26-1, 26-3, 26-3a, 26-3b, 26-3c, 26-5, 26-6, 26-6a, 26-7, 26-15, 26-17a, 26-
- 627 18, 26-25a, 26-25b, 26-27, 26-27b, 26-27c, 26-27d, 26-28b, 26-29c, 26-30,
- 628 26-31, 26-31a, 26-40a, 26-40c, 26-46, 26-55, 26-65, 26-65a, 26-67b, 26-67c,
- 629 26-67e, 26-74, 26-80a, 26-86a, 26-86c, 26-86e, 26-91, 26-103, 26-107f, 26-
- 630 107h, 26-107i, 26-115, 26-119, 26-141a, 26-141b, 26-141c, 26-142a, 26-
- 631 142b, 26-157c, 26-157d, 26-157e, 26-157h, 26-157i, 26-159a, 26-186a, 26-
- 632 192j, 26-297, 26-313, 26-314, 26-315, 26-316, 28-1b, 28-31, 29-32b, 32-1e,
- 633 32-9dd, 32-9kk, 32-9ll, 32-11a, 32-23x, 32-242, 32-242a, 32-664, 38a-684,
- 634 47-46a, 47-59b, 47-65, 47-65a, 47-66, 47-66d, 47-66g, 51-164n, 52-192, 52-
- 635 473a, 53-190, 53a-44a, 53a-54b and 53a-217e.
- (d) Wherever the words "Department of Environmental Protection"
- are used or referred to in the following sections of the general statutes,
- 638 the words "Department of Energy and Environmental Protection" shall
- 639 be substituted in lieu thereof: 1-84, 1-206, 1-217, 2-20a, 4-38c, 4-66c, 4-
- 640 66aa, 4-89, 4a-53, 5-142, 7-131e, 7-151a, 7-151b, 7-252, 8-387, 10-282, 10-
- 641 291, 10-413, 10a-119e, 12-63e, 12-263m, 13a-142b, 13a-142c, 13a-142d,
- 642 13b-38a, 14-386, 15-129, 15-130a, 15-140e, 15-140f, 15-140j, 15-154, 15-
- 643 155, 16-19h, 16-19o, 16-50j, 16-50k, 16-50p, 16-243q, 16-244d, 16-244j, 16-
- 644 245*l*, 16-245*y*, 16-262*m*, 16-262*n*, 19a-197*b*, 19a-320, 20-420, 21-84*b*, 22-
- 645 11f, 22-11g, 22-11h, 22-26cc, 22-91e, 22-455, 22a-1d, 22a-2a, 22a-2c, 22a-
- 5b, 22a-6, 22a-6f, 22a-6g, <u>as amended by this act,</u> 22a-6l, 22a-6p, 22a-6r,
- 647 22a-6u, 22a-6x, 22a-6cc, 22a-10, 22a-11, 22a-20a, 22a-21, 22a-21a, 22a-
- 648 21b, 22a-21c, 22a-21i, 22a-21j, 22a-21k, 22a-22, 22a-25, 22a-26, 22a-26a,
- 649 22a-27j, 22a-27l, 22a-27s, 22a-29, 22a-33, 22a-40, 22a-47a, 22a-58, 22a-61,
- 650 22a-66z, 22a-68, 22a-115, 22a-118, 22a-119, 22a-122, 22a-123, 22a-126,
- 651 22a-132, 22a-133v, 22a-133w, 22a-134i, 22a-135, 22a-170, 22a-174, [22a-
- 652 174*l*, 22a-186, 22a-188a, 22a-196, 22a-198, 22a-200b, 22a-200c, 22a-200d,
- 653 22a-207, 22a-208a, 22a-209f, 22a-223, 22a-233a, 22a-239a, 22a-244, 22a-
- 654 245a, 22a-247, 22a-248, 22a-250, 22a-255h, 22a-256m, 22a-256y, 22a-259,
- 655 22a-260, 22a-264, 22a-275, 22a-314, 22a-315, 22a-336, 22a-352, 22a-355,

656 22a-361, as amended by this act, 22a-363b, 22a-416, 22a-426, 22a-446,

- 657 22a-449f, 22a-449l, 22a-449n, 22a-454a, 22a-475, 22a-477, 22a-509, 22a-
- 658 521, 22a-601, 22a-629, 22a-630, 22a-635, 23-5c, 23-8, 23-8b, 23-10b, 23-
- 659 10d, 23-15, 23-15b, 23-19, 23-20, 23-24a, 23-32a, 23-61a, 23-65f, 23-65h,
- 660 23-65i, 23-65k, 23-67, 23-68, 23-72, 23-73, 23-101, 23-102, 23-103, 25-32d,
- 661 25-33p, 25-37d, 25-37e, 25-37i, 25-43c, 25-102e, 25-102f, 25-128, 25-131,
- 662 25-157, 25-157a, 25-157b, 25-157n, 25-175, 25-201, 25-206, 25-231, 26-6a,
- 663 26-15, 26-15a, 26-15b, 26-17a, 26-27b, 26-31, 26-40a, 26-55, 26-55a, 26-59,
- 26-66a, 26-66b, 26-72, 26-86f, 26-105, 26-142a, 26-157d, 26-192k, 26-300,
- 665 26-304, 26-314, 28-31, 29-28, 29-36f, 30-55a, 32-1e, 32-9t, 32-9dd, 32-9kk,
- 666 32-91l, 32-11a, 32-23d, 32-23x, 32-242, 32-242a, 32-726, 46b-220, 47-46a,
- 667 47-64, 52-557b, 53-204, 53-205, 53-206d, 53a-44a, 53a-217e, 54-56g and
- 668 54-143.
- (e) Wherever the words "Department of Public Utility Control" are
- 670 used or referred to in the following sections of the general statutes, the
- 671 words "Public Utilities Regulatory Authority" shall be substituted in
- 672 lieu thereof: 1-84, 1-84b, 2-20a, 2-71p, 4-38c, 4a-57, 4a-74, 4d-2, 4d-80, 7-
- 673 223, 7-233t, 7-233ii, 8-387, 12-81q, 12-94d, 12-264, 12-265, 12-408b, 12-
- 674 412, 12-491, 13a-82, 13a-126a, 13b-10a, 13b-43, 13b-44, 13b-387a, 15-96,
- 675 16-1, 16-2, 16-2a, 16-6, 16-6a, 16-6b, 16-7, 16-8, 16-8b, 16-8c, 16-8d, 16-9,
- 676 16-9a, 16-10, 16-10a, 16-11, 16-12, 16-13, 16-14, 16-15, 16-16, 16-17, 16-18,
- 677 16-19, 16-19a, 16-19b, 16-19d, 16-19f, 16-19k, 16-19n, 16-19o, 16-19u, 16-
- 678 19w, 16-19x, 16-19z, 16-19aa, 16-19bb, 16-19cc, 16-19dd, 16-19ee, 16-
- 679 19ff, 16-19gg, 16-19jj, 16-19kk, 16-19mm, 16-19nn, 16-19oo, 16-19pp, 16-
- 680 19qq, 16-19tt, 16-19uu, 16-19vv, 16-20, 16-21, 16-23, 16-24, 16-25, 16-25a,
- 681 16-26, 16-27, 16-28, 16-29, 16-32, 16-32a, 16-32b, 16-32c, 16-32e, 16-32f,
- 682 16-32g, 16-33, 16-35, 16-41, 16-42, 16-43, 16-43a, 16-43d, 16-44, 16-44a,
- 683 16-45, 16-46, 16-47, 16-47a, 16-48, 16-49e, 16-50c, 16-50d, 16-50f, 16-50k,
- 684 16-50aa, 16-216, 16-227, 16-231, 16-233, 16-234, 16-235, 16-238, 16-243,
- 685 16-243a, 16-243b, 16-243c, 16-243f, 16-243i, 16-243j, 16-243k, 16-243m,
- 686 16-243n, 16-243p, 16-243q, 16-243r, 16-243t, 16-243u, 16-243v,
- 687 16-243w, 16-244a, 16-244b, 16-244c, 16-244d, 16-244e, 16-244f, 16-244g,
- 688 16-244h, 16-244i, 16-244k, 16-244l, 16-245, 16-245a, 16-245b, 16-245c, 16-
- 689 245e, 16-245g, 16-245l, 16-245p, 16-245q, 16-245s, 16-245t, 16-245u, 16-
- 690 245v, 16-245w, 16-245x, 16-245aa, 16-246e, [16-246g,] 16-247c,

691 16-247j, 16-247l, 16-247m, 16-247o, 16-247p, 16-247t, 16-249, 16-250, 16-

- 692 250a, 16-250b, 16-256b, 16-256c, 16-256h, 16-256k, 16-258a, 16-258b, 16-
- 693 258c, 16-259, 16-261, 16-262a, 16-262c, 16-262d, 16-262i, 16-262j, 16-262k,
- 694 16-262l, 16-262m, 16-262n, 16-262o, 16-262q, 16-262r, 16-262s, 16-262v,
- 695 16-262w, 16-262x, 16-265, 16-269, 16-271, 16-272, 16-273, 16-274, 16-275,
- 696 16-276, 16-278, 16-280a, 16-280b, 16-280d, 16-280e, 16-280f, 16-280h, 16-
- 697 281a, 16-331, 16-331c, 16-331e, 16-331f, 16-331g, 16-331h, 16-331i, 16-
- 698 331j, 16-331k, 16-331n, 16-331o, 16-331p, 16-331q, 16-331r, 16-331t, 16-
- 699 331u, 16-331v, 16-331y, 16-331z, 16-331aa, 16-331cc, 16-331dd, 16-331ff,
- 700 16-331gg, 16-332, 16-333, 16-333a, 16-333b, 16-333e, 16-333f, 16-333g,
- 701 16-333h, 16-333i, 16-333l, 16-333n, 16-333o, 16-333p, 16-347, 16-348, 16-
- 702 356, 16-357, 16-358, 16-359, 16a-3b, 16a-3c, 16a-7b, 16a-7c, 16a-13b, 16a-
- 703 37c, subsection (b) of section 16a-38n, 16a-38o, 16a-40b, 16a-40k, 16a-41,
- 704 16a-46, 16a-46b, 16a-46c, 16a-47a, 16a-47b, 16a-47c, 16a-47d, 16a-47e,
- 705 16a-48, 16a-49, 16a-103, 20-298, 20-309, 20-340, 20-340a, 20-341k, 20-
- 706 341z, 20-357, 20-541, [22a-174l,] 22a-256dd, 22a-266, 22a-358, 22a-475,
- 707 22a-478, 22a-479, 23-8b, 23-65, 25-33a, 25-33h, 25-33k, 25-33*l*, 25-33p, 25-
- 708 37d, 25-37e, 26-141b, 28-1b, 28-24, 28-26, 28-27, 28-31, 29-282, 29-415,
- 709 32-80a, 32-222, 33-219, 33-221, 33-241, 33-951, 42-287, 43-44, 49-4c and
- 710 52-259a.
- 711 (f) Wherever the words "Secretary of the Office of Policy and
- 712 Management" are used or referred to in the following sections of title
- 713 16a, the words "Commissioner of Energy and Environmental
- 714 Protection" shall be substituted in lieu thereof: 16a-4d, 16a-14, 16a-22,
- 715 16a-22c, 16a-22h, 16a-22i, 16a-22j, 16a-23t, 16a-37f, 16a-38, 16a-38a, 16a-
- 716 38b, 16a-38i, 16a-38j, 16a-39b, 16a-40b, 16a-44b, 16a-46a, 16a-46b, 16a-
- 717 46c, 16a-46e, 16a-46f and 16a-102.
- 718 (g) Wherever the words "Office of Policy and Management" are
- 719 used or referred to in the following sections of title 16a, the words
- 720 "Department of Energy and Environmental Protection" shall be
- 721 substituted in lieu thereof: 16a-2, 16a-3, 16a-4d, 16a-6, 16a-7b, 16a-14,
- 722 16a-14e, 16a-20, 16a-22, 16a-22c, 16a-22h, 16a-22j, 16a-37c, 16a-37f, 16a-
- 723 37v, 16a-38, 16a-38a, 16a-38b, 16a-38i, 16a-38j, 16a-38k, 16a-38l, 16a-39b,
- 724 16a-40b, 16a-44b, 16a-46a, 16a-46c, 16a-46e, 16a-46f, 16a-46g, 16a-102

- 725 and 16a-106.
- (h) Wherever the word "secretary" is used or referred to in the
- 727 following sections of title 16a, the word "commissioner" shall be
- 728 substituted in lieu thereof: 16a-2, 16a-3, 16a-4d, 16a-6, 16a-9, 16a-13,
- 729 16a-13a, 16a-13b, 16a-14, 16a-14a, 16a-14b, 16a-22, 16a-22c, 16a-22d,
- 730 16a-22e, 16a-22f, 16a-22h, 16a-22i, 16a-22j, 16a-23t, 16a-37f, 16a-38, 16a-
- 731 38a, 16a-38b, 16a-38i, 16a-38j, 16a-38k, 16a-39b, 16a-40b, 16a-44b, 16a-
- 732 45a, 16a-46a, 16a-46c, 16a-46e, 16a-46f, 16a-102 and 16a-106.
- (i) Wherever the word "department" is used or referred to in the
- following sections of the general statutes, the word "authority" shall be
- 735 substituted in lieu thereof: 16-9, 16-9a, 16-10, 16-11, 16-13, 16-14, 16-16,
- 736 16-17, 16-19, 16-19b, 16-19d, 16-244d, 16-245a, 16-245f, 16-245g, [16-
- 737 246g,] 16-245h, 16-245i, 16-245j, 16-245k, 16-245n, 16-245p, 16-247b, 16-
- 738 247e, 16-247f, 16-247g, 16-247h, 16-247l, 16-247n, 16-247t, 16-262v, 16-
- 739 280a, 16-331 and 16-333d.
- 740 (j) Wherever the words "Renewable Energy Investment Fund" are
- used or referred to in the following sections of the general statutes, the
- 742 words "Clean Energy Fund" shall be substituted in lieu thereof: 16-1,
- 743 16-243q, 16-245, 16-245e, 16-245f, 16-245i, 16-245j, 16-245w, 16-245aa,
- 744 16a-38p, and 32-9ww.
- 745 (k) Wherever the term "Department of Environmental Protection" or
- 746 "Department of Public Utility Control" is used or referred to in any
- 747 public or special act of 2011, or in any section of the general statutes
- 748 which is amended in 2011, "Department of Energy and Environmental
- 749 Protection" shall be substituted in lieu thereof.
- 750 (I) Wherever the term "Commissioner of Environmental Protection"
- 751 is used or referred to in any public or special act of 2011, or in any
- 752 section of the general statutes which is amended in 2011,
- 753 "Commissioner of Energy and Environmental Protection" shall be
- 754 substituted in lieu thereof.
- 755 (m) The Legislative Commissioners' Office shall, in codifying the

756 provisions of this section, make such conforming, technical,

- 757 grammatical and punctuation changes as are necessary to carry out the
- 758 purposes of this section.
- Sec. 17. Section 22a-201c of the general statutes is repealed and the
- 760 following is substituted in lieu thereof (*Effective October 1, 2013*):
- 761 (a) As used in this section, "motor vehicle" means a motor vehicle, as
- defined in section 14-1, with a gross vehicle weight rating, as defined
- in section 14-1, of ten thousand pounds or less, except for a motorcycle.
- [(a)] (b) On and after January 1, 2007, the Commissioner of Motor
- 765 Vehicles shall charge a fee of five dollars, in addition to any other fees
- 766 required for registration, for each new motor vehicle. Said fee may be
- 767 identified as the "greenhouse gas reduction fee" on any registration
- 768 form, or combined with the fee specified by subdivision (3) of
- subsection (k) of section 14-164c. All receipts from the payment of such
- fee shall be deposited into the General Fund.
- [(b) The Commissioner of Motor Vehicles may draw upon not more
- than forty per cent of the funds generated pursuant to subsection (a) of
- 773 this section to implement the requirements of sections 22a-201a and
- 774 22a-201b.]
- Sec. 18. Section 22a-236 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2013*):
- 777 The provisions of sections 22a-6a, 22a-6b, 22a-176, 22a-190 to 22a-
- 778 193, inclusive, and 22a-231 to [22a-240] 22a-239a, inclusive, shall apply
- to any resources recovery plant or facility operating on or after July 1,
- 780 1986.
- 781 Sec. 19. Subsection (b) of section 22a-238 of the general statutes is
- 782 repealed and the following is substituted in lieu thereof (Effective
- 783 *October 1, 2013*):
- (b) The commissioner shall, by regulations adopted in accordance
- 785 with chapter 54, establish qualifications for inspectors and operators of

resources recovery facilities. The provisions of this section shall not be

- 787 construed to limit the authority of the Commissioner of Energy and
- 788 Environmental Protection under the provisions of sections 22a-6a, 22a-
- 789 6b, 22a-176, 22a-190 to 22a-193, inclusive, and 22a-231 to [22a-240] <u>22a-</u>
- 790 <u>239a</u>, inclusive, or any other environmental statute or regulation
- 791 adopted thereunder.
- 792 Sec. 20. Section 22a-255 of the general statutes is repealed and the
- 793 following is substituted in lieu thereof (*Effective October 1, 2013*):
- 794 As used in sections 22a-255a [to 22a-255c, inclusive] <u>and 22a-255b</u>:
- 795 (1) "Beverage" means beer or other malt beverages and mineral
- 796 waters, soda water and carbonated soft drinks in liquid form and
- 797 intended for human consumption;
- 798 (2) "Plastic bottle" means a container with a capacity of sixteen
- ounces or more composed primarily of one or more plastics; and
- 800 (3) "Closure" means a screw on or twist off cap used to close a
- 801 container when such cap is not integral to the structure of the
- 802 container.
- Sec. 21. Subsection (a) of section 25-204 of the general statutes is
- 804 repealed and the following is substituted in lieu thereof (Effective
- 805 *October* 1, 2013):
- 806 (a) A river committee shall prepare a written inventory of all
- 807 resources within the local drainage basin of the river for which the
- 808 committee was established. Such resources shall include fish and
- 809 wildlife; endangered and threatened species, species of special concern
- 810 and essential habitat identified by the commissioner pursuant to
- 811 chapter 495; tidal and inland wetlands; unique natural phenomena;
- scenic areas; forest lands; agricultural lands, as defined in section 22-
- 813 26bb and which are identified by the Commissioner of Agriculture in
- an inventory which said commissioner shall provide to the committee;
- and archaeological and other historic resources. The inventory shall
- specify which such resources render the river corridor exceptionally

valuable and suitable for designation. In addition, the inventory shall identify existing uses within the river corridor, including agriculture, public and private water supply, power generation, waste assimilation, residential, commercial, industrial uses, recreation and water-based transportation and other water-dependent uses, for the purpose of determining whether any such uses are compatible with protection and preservation of the river corridor's resources. In preparing the inventory a river committee shall utilize all relevant available information, including the state rivers assessment data base and wetland maps prepared pursuant to [sections 22a-30 and] section 22a-42a.

Sec. 22. Sections 16-246g, 22a-31, 22a-174l, 22a-174m, 22a-201 to 22a-201b, inclusive, 22a-213a, 22a-240, 22a-255c and 22a-370 of the general statutes are repealed. (*Effective October 1*, 2013)

This act sha	ll take effect as follows	and shall amend the following		
sections:				
Section 1	October 1, 2013	22a-6g(a)		
Sec. 2	October 1, 2013	22a-30(a) and (b)		
Sec. 3	October 1, 2013	22a-39(k)		
Sec. 4	October 1, 2013	22a-45a(d)		
Sec. 5	October 1, 2013	22a-354m(d)		
Sec. 6	October 1, 2013	22a-361(b)		
Sec. 7	October 1, 2013	22a-371(c) and (d)		
Sec. 8	October 1, 2013	22a-403(a)		
Sec. 9	October 1, 2013	22a-430(j)		
Sec. 10	October 1, 2013	22a-461(e) and (f)		
Sec. 11	October 1, 2013	22a-434		
Sec. 12	October 1, 2013	22a-449m		
Sec. 13	October 1, 2013	22a-361(d)		
Sec. 14	October 1, 2013	22a-378a(a)		
Sec. 15	October 1, 2013	22a-361(e)		
Sec. 16	October 1, 2013	22a-2d		
Sec. 17	October 1, 2013	22a-201c		
Sec. 18	October 1, 2013	22a-236		
Sec. 19	October 1, 2013	22a-238(b)		
Sec. 20	October 1, 2013	22a-255		

Sec. 21	October 1, 2013	25-204(a)
Sec. 22	October 1, 2013	Repealer section

#### Statement of Legislative Commissioners:

Section 21 was added to make a conforming change in accordance with the changes being made in section 2.

**PD** Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 14 \$	FY 15 \$
Department of Energy and	GF - Savings	Less than	Less than
Environmental Protection		200,000	200,000

#### Municipal Impact: None

#### Explanation

The bill allows the Department of Energy and Environmental Protection (DEEP) to submit certain notices electronically rather than send notices through the mail. This is anticipated to result in a savings to DEEP of less than \$200,000 annually.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

## OLR Bill Analysis sHB 6653

## AN ACT CONCERNING DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION REGULATORY STREAMLINING TO ASSIST MUNICIPALITIES.

#### SUMMARY:

This bill makes many changes in the state's environmental laws. Among other things, it:

- 1. modifies the information regarding public notice that certain permit and license applicants must provide to the Department of Energy and Environmental Protection (DEEP) commissioner (§ 1);
- 2. eliminates the commissioner's authority to create tidal wetlands boundary maps (§§ 2 & 21);
- 3. allows the commissioner to provide certain notices electronically (§§ 3, 7 & 8);
- 4. allows, rather than mandates, an inland wetlands activity general permit to require notice of the proposed activity to local land use agencies and removes a provision allowing the agencies or any person to submit written comments on the activity to the commissioner (§ 4);
- 5. expands the circumstances where the commissioner must hold a public hearing for a permit to conduct certain activities below the coastal jurisdiction line (§ 6);
- 6. extends the date by which the commissioner must adopt regulations exempting categories of water discharges from certain plan and specification requirements (§ 9);

7. requires the commissioner to issue and record on the land records a certificate of revocation when he revokes a final order to correct potential sources of, or abate, pollution (§ 11);

- 8. eliminates requirements for the commissioner to prepare, amend, and make publicly available lists of certain general permit holders (§§ 13 & 14); and
- 9. allows the commissioner to (a) set the fee for beneficial or commercial use of certain sand, gravel, or other material from waterward of the high water mark by regulation and (b) waive the fee (§ 15).

The bill repeals several environmental statutes, including a (1) public education program on solid waste disposal practices, (2) program related to greenhouse gas labeling for motor vehicles, and (3) requirement that DEEP offer carbon dioxide allowances (§§ 16-19 & 22, see Table 1).

It also eliminates requirements that DEEP adopt regulations on (1) farm resources management plans, (2) sewage system additive registration, (3) residential underground heating oil storage tank systems, and (4) official recycling symbols (§§ 5, 10, 12, 16, 20 & 22, see Table 1).

The bill also makes many technical and conforming changes.

EFFECTIVE DATE: October 1, 2013

#### § 1 — NOTICE FOR INDIVIDUAL PERMITS OR LICENSES

By law, applicants for certain permits or licenses must publish a notice in a newspaper of general circulation in the affected area. These applicants must also notify the chief elected official in the town where the regulated activity is proposed. This requirement applies to permits or licenses for conducting regulated activities in tidal or inland wetlands or certain activities below the coastal jurisdiction line, air containment source and solid waste facility construction, and dam

construction or alteration, among others.

Current law also requires such applicants to (1) include with the application a signed statement certifying that they will publish notice of the activity on a form the DEEP commissioner supplies and (2) send a certified copy of the notice as it appeared in the newspaper to the commissioner. The bill instead requires such applicants to include with the application a (1) copy of the notice as it appeared in the newspaper and (2) signed statement certifying that the applicant notified the town's chief elected official.

The bill prohibits the commissioner from processing an application until the applicant submits to him the signed statement and a copy of the newspaper notice, instead of only the notice which current law requires.

#### §§ 2 & 21 — TIDAL WETLANDS INVENTORY

The bill eliminates DEEP's authority to inventory Connecticut's tidal wetlands. It correspondingly removes current law's requirements on the:

- 1. depiction of tidal wetlands in boundary maps;
- 2. procedure by which the maps are created, provided to the public, and may be appealed; and
- 3. process for the commissioner to (a) periodically inspect the wetlands to determine if revisions to the maps are necessary and (b) update the maps.

#### §§ 3, 7 & 8 — ELECTRONIC NOTICE

The bill allows the DEEP commissioner to provide certain notices by electronic means, instead of only by mail as current law requires, in connection with permit applications for (1) inland wetlands regulated activity, (2) water diversion, and (3) dam construction.

#### Inland Wetlands Regulated Activity Permit

The law allows the commissioner to waive the public hearing

requirement for an inland wetlands application if he determines the activity is not likely to significantly impact the wetlands involved. But under current law, he must (1) publish, in a newspaper with general circulation in the impacted towns, notice of his intent to waive the hearing and (2) mail notice of his intent to the (a) chief administrative officer in the towns where the activity will occur and (b) such towns' conservation commission and inland wetlands agency chairmen. The bill allows the commissioner to notify the town officials electronically.

If the commissioner holds a public hearing on an inland wetlands application, the bill allows him to provide electronic notice of it to the chief administrative officer in the towns where the activity will occur and such towns' conservation commission and inland wetlands agency chairmen. Current law requires him to do so by mail.

#### **Diversion Permit**

The bill allows the commissioner to notify, by electronic means, an applicant for a water diversion permit that the application is complete. Under current law, he must provide this notice by certified mail, return receipt requested.

By law, after the commissioner notifies the applicant about a complete application, he must immediately provide notice of the application and a brief description of the proposed diversion to the:

- 1. governor,
- 2. attorney general,
- 3. House speaker,
- 4. Senate president pro tempore,
- Office of Policy and Management secretary,
- 6. public health and economic and community development commissioners,

- 7. Public Utilities Regulatory Authority chairperson,
- 8. chief executive officer and chairmen of the conservation commission and wetlands agency of towns impacted by the diversion, and

9. any person who requested notice.

The bill specifies that this notice is provided electronically.

#### Dam Work Permit

The bill allows the commissioner to notify, by electronic means, an applicant to conduct certain dam work of his intent to grant or deny a permit. Current law requires him to provide this notice by certified mail, return receipt requested.

The bill also allows the commissioner to notify by electronic means, instead of only by mail, his intent to the chief executive officer; inland wetland agency; and planning, zoning, and conservation commissions of each town where the work will occur or have effect.

#### §§ 4, 13 & 14 — GENERAL PERMITS

#### Inland Wetlands

Under the bill, the DEEP commissioner may, rather than must, require state agencies, departments, or instrumentalities other than a regional or local board of education, intending to conduct a minor regulated activity in an inland wetland covered by a DEEP general permit, to provide written notice to the:

- 1. inland wetlands agency, zoning commission, planning commission or combined planning and zoning commission, and conservation commission of a municipality that will or may be impacted by the activity and
- 2. departments that make such notices publicly available.

Current law requires the notice to be provided at least 60 days before the activity starts. The bill provides no specific timeframe.

The bill eliminates current law's provision allowing any person, inland wetlands agency, planning and zoning commission, or conservation commission to submit written comments on the activity covered by such a general permit to the commissioner at least 25 days before the activity starts.

### Water Diversion, Tidal Wetlands, and Tidal, Coastal, or Navigable Waters

By law, the DEEP commissioner may issue general permits for (1) minor water diversion activity and (2) certain minor activity conducted in tidal wetlands or below the coastal jurisdiction line in tidal, coastal, or navigable waters.

For a water diversion general permit, the commissioner must determine that the diversion would (1) cause minimal environmental effects and (2) not adversely impact water use for potable water supplies, hydropower, flood management, water-based recreation, industry, or waste assimilation. For a general permit to conduct an activity in tidal wetlands or tidal, coastal, or navigable waters, the activity must (1) minimally effect the environment; (2) be consistent with certain state policies and considerations, including the Coastal Management Act; and (3) be an acceptable encroachment on public lands and waters.

The bill allows the commissioner to issue a general permit for any activity, as opposed to a minor one, as long as the same conditions are met.

It also eliminates the requirement that he (1) prepare, (2) annually amend, and (3) make publicly available lists of the holders of these general permits.

#### § 5 — FARM RESOURCES MANAGEMENT PLANS

The bill allows, rather than requires, the DEEP commissioner to adopt regulations for farm resources management plans. Current law required him to publish notice of intent to adopt such regulations by July 1, 1999, but they have not been adopted. The bill allows, rather

than requires, the regulations to include, among other things, a priority system and procedures for deciding if a farm management plan is necessary; best management practices, restrictions, and prohibitions for manure management; storage and handling of pesticides; and criteria and procedures for submitting and reviewing the plans and amendments to the plans.

By law, the commissioner may require a farm resources management plan from anyone engaged in agriculture on land in an aquifer protection area with gross sales from agricultural products of at least \$2,500 during the prior calendar year. But he must do so according to the above regulations.

#### § 6 — HEARINGS BY PETITION

The bill expands the circumstances in which the DEEP commissioner must hold a public hearing, upon petition, on a permit application to conduct certain activities below the coastal jurisdiction line in tidal, coastal, or navigable waters.

By law, DEEP regulates dredging, erecting structures, placing fill, and related work in tidal, coastal, or navigable waters below the coastal jurisdiction line. Current law requires the commissioner to hold a public hearing on a permit application to conduct such work if he receives a petition signed by at least 25 people requesting one on an application that will (1) significantly affect a shellfish area, (2) have interstate ramifications, or (3) require a certificate of environmental compatibility and public need or approval from the Federal Energy Regulatory Commission. The bill instead requires the commissioner to hold a public hearing on an application if he receives a petition signed by at least 25 people requesting one for any reason.

The law also allows him to hold a public hearing on a permit application if he determines it is in the public interest and requires him to do so if he receives a request from the applicant.

#### § 9 — REGULATIONS FOR EXEMPTING DISCHARGE SYSTEMS

The bill extends, from June 30, 2011 to February 1, 2015, the date by

which the DEEP commissioner must adopt regulations exempting categories of wastewater discharges from submitting certain plans and specifications. By law, these regulations may (1) set minimum standards for designing and operating a discharge treatment system and (2) impose reporting requirements.

The law already allows the commissioner to exempt people and municipalities from this requirement if the discharge:

- 1. comes from a new system substantially the same as the current one as long as the current one is operating in compliance with a DEEP permit,
- 2. is described in a general permit,
- 3. comes from a system the commissioner determines was not designed to treat toxic or hazardous substances, or
- 4. is one the commissioner determined by regulation is not likely to cause substantial pollution.

#### § 11 — CERTIFICATE OF REVOCATION

The bill requires the DEEP commissioner to issue a certificate of revocation and record it on the land records in the town where the land at issue is located, when he revokes a final order to abate water pollution or correct potential sources of such pollution. He must also send a copy of the certificate to the landowner. By law, the commissioner must issue and record a certificate of compliance and mail a copy to the landowner when such an order is complied with.

#### § 15 — BENEFICIAL OR COMMERCIAL USE FEE

By law, anyone who removes sand, gravel, or other material lying waterward of the mean high water mark in Connecticut's tidal, coastal, or navigable waters under a permit generally must pay a \$4 per cubic yard fee to the state to make beneficial or commercial use of it. The bill authorizes the DEEP commissioner to adopt regulations establishing the fee amount. Until then, the fee remains \$4 per cubic yard. The bill

also allows the commissioner to waive the fee if the sand, gravel, or other material is decontaminated or processed to meet applicable environmental standards for reuse.

## $\S\S$ 10, 12, 16-20, & 22 — REPEALED STATUTES AND REGULATIONS

The bill repeals many environmental statutes and eliminates several provisions requiring DEEP to adopt regulations, as described in Table 1. It also makes technical and conforming changes based on their removal.

**Table 1: Repealed Statutes and DEEP Regulation Requirements** 

Statutory Citation	Description	Bill §
§§ 16-246g and 22a-174/	Requirement for DEEP to issue a general permit for constructing and operating certain emergency engines and distributed generation resources.  Pilot program to increase the operation of these electric generation resources, implemented by DEEP's Public Utilities Regulatory Authority.	16, 22
§ 22a-31	Requirement that DEEP appoint hearing officers for tidal wetlands applications proceedings.	22
§ 22a-174m	Requirement that DEEP offer carbon dioxide allowances, for a fixed price, to certain combined heat and power sources (cogeneration) subject to long-term power purchase agreements.	16, 22
§§ 22a-201 to 22a-201b	Requirement for DEEP to establish programs for (1) greenhouse gas labeling for new vehicles sold or leased in Connecticut and (2) public education about the labeling. Prohibition on selling or leasing a new motor vehicle in the state without the Connecticut-specific label DEEP creates. Authorization to use up to 40% of funds from a "greenhouse gas reduction fee" charged on the registration of new motor vehicles to implement the labeling and education programs. (Federal law requires similar informational labels on new motor vehicles.)	16, 17, 22
§ 22a-213a	Reporting requirement for biomedical waste generators to inform DEEP of its disposal contractor, the amount of waste, and the disposal site. (The state's solid waste management regulations require generators to provide such information.)	16, 22
§ 22a-240	Public education program development requirement for DEEP to inform the public on risk assessment and risk management of solid waste disposal practices.	16, 18, 19, 22
§ 22a-255c	Requirement for DEEP to adopt, by regulation, official recycling symbols and procedures for their use.	16, 20, 22
§ 22a-370	Notice requirement for people requesting a water diversion permit to inform the chief executive officer of the towns	22

	where the diversion will occur. (Another law, § 22a-6g, requires water diversion permit applicants to provide the same notice to the chief elected official of the town where the diversion is proposed.)	
§ 22a-449m(b)	Requirement for DEEP to adopt regulations (1) establishing standards and criteria for residential underground heating oil storage tank systems and (2) regarding the removal of pipes connected to aboveground and underground residential heating oil storage tank systems when a tank is removed. (The former DEEP residential underground heating oil tank program expired in 2001.)	12
§ 22a-461(e)	Requirement for DEEP to adopt regulations requiring registration of sewage system additives.	10

#### **BACKGROUND**

#### **General Permits**

DEEP uses both individual and general permits to regulate activities. Individual permits are issued directly to an applicant; general permits authorize similar minor activities by one or more applicants. The authorization of an activity under a general permit is governed by that general permit.

#### Legislative History

The House referred the bill (File 474) to the Planning and Development Committee, which reported a substitute that eliminates the prior bill's provisions requiring (1) municipal water pollution control plans prepared and updated by a municipal water pollution control authority to be consistent with the state's plan of conservation and development and submitted to DEEP for approval and (2) a public hearing to be held on a permit application for a water quality certification under the federal Water Pollution Control Act if a petition signed by at least 25 people requests one.

#### Related Bills

sHB 6441 (File 88) reported favorably by the Environment Committee, modifies the minor dam activity general permit notice and comment requirements.

sSB 1019 (File 444) reported favorably by the Environment Committee, removes the requirement to prepare, annually amend, and make publicly available a list of general permit holders of inland

wetlands permits.

#### **COMMITTEE ACTION**

**Environment Committee** 

Joint Favorable Substitute Yea 18 Nay 10 (03/27/2013)

Planning and Development Committee

Joint Favorable Substitute Yea 19 Nay 0 (04/23/2013)